

Message Text

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INFO AMEMBASSY BONN

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C O N F I D E N T I A L SECTION 01 OF 03 OECD PARIS 12279

C O R R E C T E D COPY (FOR PARA #4B)

E.O. 11652: GDS

TAGS: EGEN, OECD

SUBJECT: HEADS OF DELEGATION DISCUSSION OF MINISTER-
IAL SCENARIO

SUMMARY: HEADS OF DEL ON MAY 14 DISCUSSED UK PROPOS-
ALS ON SCENARIO FOR MAY 28-29 OECD MINISTERIAL MEETING.
NO OBJECTIONS WERE VOICED TO MAIN PROPOSAL THAT
MAJOR SPEECHES DURING FIRST DAY BE LIMITED TO INTRO-
DUCTORY STATEMENT BY CHAIRMAN CALLAGHAN AND "KEYNOTE"
STATEMENTS BY SECRETARY KISSINGER AND POSSIBLY A FEW
OTHER MINISTERS. THIS CABLE ALSO OUTLINES MAJOR
QUESTIONS REMAINING TO BE DEALT WITH IN PREPARATIONS.
1. AT HEADS OF DELEGATION MEETING MAY 14, UK PERMREP
(GALLAGHER) PRESENTED BRITISH PROPOSALS ON SCENARIO FOR
MINISTERIAL MEETING. HE NOTED THAT VAN LENNEP WOULD BE
DISCUSSING THIS MATTER IN LONDON ON MAY 19 WITH CALLAGHAN
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AND HEALEY, WHO WILL CHAIR MEETING ON MAY 28 AND 29,

RESPECTIVELY. MAIN UK PROPOSAL WAS THAT FOLLOWING CALLAGHAN'S INTRODUCTORY STATEMENT ON FIRST DAY THERE SHOULD BE ONE OR POSSIBLY MORE KEYNOTE SPEECHES AND THAT OTHER MINISTERS SHOULD LIMIT THEIR INTERVENTIONS TO ABOUT FIVE MINUTES, SUPPLEMENTING THESE WITH WRITTEN STATEMENTS TO BE CIRCULATED AND INCORPORATED INTO THE RECORD. HE PROPOSED SPECIFICALLY THAT SECRETARY KISSINGER BE INVITED TO SPEAK IMMEDIATELY AFTER CALLAGHAN'S INTRODUCTORY STATEMENT. GALLAGHER SUGGESTED THAT SPEECHES DURING SECOND DAY BE SIMILARLY LIMITED TO FIVE MINUTES, WITHOUT SPECIFYING WHETHER THERE SHOULD BE KEYNOTE STATEMENTS THAT DAY.

2. GALLAGHER FURTHER PROPOSED THAT GENERAL DISCUSSION BE CONCLUDED BY LUNCHTIME ON BOTH DAYS. MINISTERS WOULD FOCUS SPECIFICALLY ON RELATIONS WITH LDCS AND COMMODITIES DURING AFTERNOON OF FIRST DAY WITH VIEW TO APPROVING DECLARATIONS OR COMMUNIQUE TEXTS ON THESE AND OTHER ISSUES DISCUSSED DURING MORNING SESSION. AFTERNOON OF SECOND DAY WOULD FOCUS ON DISCUSSION OF SIGNIFICANT SPECIFIC ISSUES RAISED DURING THAT MORN-
ING'S GENERAL DISCUSSION AND ON APPROVAL OF COMMUNIQUE.

3. IN ENSUING DISCUSSION NO DELEGATION OBJECTED TO LIMITATION ON LENGTH OF SPEECHES, ALTHOUGH SEVERAL POINTED TO NEED FOR FLEXIBILITY AND FELT THAT EACH DELE-
GATION HEAD WOULD FIND IT NECESSARY TO SPEAK AT LEAST BRIEFLY. FRENCH PERMREP THOUGHT THAT RULE OF REASON SHOULD BE FOLLOWED; THOSE MINISTERS WHO HAVE SOMETHING SIGNIFICANT TO SAY SHOULD BE ALLOWED TO SPEAK FOR MORE THAN FIVE MINUTES WHILE THOSE WHO HAVE NOTHING TO SAY SHOULD AGREE NOT TO SPEAK AT ALL. NO DELEGATION ADDRESSED QUESTION OF WHETHER THERE WOULD BE KEYNOTE SPEAKERS IN ADDITION TO SECRETARY KISSINGER.

4. OTHER QUESTIONS DISCUSSED DURING HEADS OF DEL MEETING WERE THE FOLLOWING:

A. TREATMENT OF ENERGY ISSUE. SECGEN PROPOSED THAT IN ADDITION TO COMMODITIES AND RELATIONS WITH LDCS, MINISTERS MIGHT WISH TO ADDRESS ENERGY ISSUES
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DURING AFTERNOON OF FIRST DAY. DISCUSSION WOULD BE LED OFF BY REPORT BY BELGIAN FOREIGN MINISTER VAN ELSLANDE (CHAIRMAN OF IEA MINISTERIAL) ON PREVIOUS DAY'S MEETING OF IEA MINISTERS. BELGIAN PERMREP POINTED OUT THAT VAN ELSLANDE WOULD BE LEAVING FOR BRUSSELS IMMEDIATELY AFTER MORNING SESSION. SECGEN'S RESPONSE WAS THAT THIS MIGHT PRESENT DIFFICULTIES FOR THE HANDLING OF MEETING
THUS LEAVING THIS ASPECT OF SCENARIO OPEN. (HOWEVER,

IT IS ENTIRELY LIKELY THAT VAN ELSLANDE MAY BE ASKED
TO REPORT ON IEA MINISSTERIAL DURING MORNING SESSION.)

B. TRADE PLEDGE. BACKED BY BRITISH, SECGEN
PROPOSED THAT DECISION ON RENEWAL OF TRADE PLEDGE AND
DISCUSSION OF COMMENTARY TAKE PLACE ON SECOND DAY.
THIS PROMPTED SWISS PERMREP TO PROPOSE THAT AGENDA BE
REVISED TO PLACE TRADE QUESTIONS IN DOCUMENTATION FOR
AGENDA ITEM 2 ON SECOND DAY. SECGEN RESISTED THIS,
STATING THAT WHILE SPECIFIC DECISIONS SHOULD NOT BE

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TAKEN UNTIL SECOND DAY, FOREIGN MINISTERS WOULD NATUR-
ALLY WISH TO REFER TO TRADE PLEDGE IN CONTEXT OF BROAD
STATEMENTS ON FIRST DAY. USDEL (KATZ) SUPPORTED SECGEN
ON KEEPING DOCUMENTATION AS IT IS TO PRESERVE BROAD
CONCEPTUAL SCOPE OF FIRST DAY'S DISCUSSION AND SUGGEST-
ED THAT IT MIGHT BE DESIRABLE TO TAKE ACTUAL DECISIONS
ON TRADE PLEDGE RENEWAL AND COMMENTARY ON FIRST DAY. HE

WAS SUPPORTED BY EC COMMISSION WHO NOTED THAT SOAMES RESPONSIBLE FOR TRADE WOULD BE PRESENT ONLY ON FIRST DAY.

C. COMMUNIQUE AND PRESS STATEMENTS. CANADIAN PERMREP SUGGESTED THAT SINCE DECISIONS WOULD BE REACHED AT LEAST ON COMMODITIES AND RELATIONS WITH LDCS ON FIRST DAY AND FOREIGN MINISTERS WOULD UNDOUBTEDLY WANT TO SPEAK TO PRESS BEFORE DEPARTING, IT MIGHT BE DESIRABLE TO SEPARATE COMMUNIQUE AT THE END OF EACH DAY'S SESSION. CONFIDENTIAL

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WHILE IDEA OF TWO COMMUNIQUE RECEIVED LITTLE SUPPORT, GENERAL VIEW WAS THAT SOME FORM OF AGREEMENT SHOULD BE REACHED ON LINES MINISTERS WOULD TAKE WITH PRESS FOLLOWING FIRST DAY. SEC GEN STATED THAT CALLAGHAN WOULD GIVE PRESS CONFERENCE AT CLOSE OF FIRST DAY'S SESSION AND THAT GENERAL AGREEMENT ON LINES OF CALLAGHAN'S PRESENTATION MIGHT SERVE AS GUIDANCE FOR OTHER MINISTERS.

5. MISSION COMMENTS: GALLAGHER'S CAREFUL WORDING ON WHETHER OR NOT THERE SHOULD BE KEYNOTE SPEAKER IN ADDITION TO SECRETARY KISSINGER WAS INTENDED TO LEAVE OPEN SEVERAL OPTIONS WHICH ARE CURRENTLY THE SUBJECT OF CONSULTATIONS. GALLAGHER HAS INFORMED US THAT LONDON HAS INSTRUCTED BRITISH EMBASSY IN BONN TO ASK GENSCHER TO MAKE SECOND KEYNOTE STATEMENT. WE KNOW THAT VAN LENNEP AND OTHERS CONSIDER THIS A BAD IDEA BECAUSE IF BOTH CALLAGHAN AND GENSCHER MAKE SUBSTANTIAL STATEMENTS, SAUVAGNARGES, WHO MAY HAVE MUCH TO SAY ON ENERGY, WOULD BE ENCOURAGED TO MAKE MAJOR STATEMENT. THIS WOULD ENCOURAGE MAJOR JAPANESE STATEMENT AND SO ON DOWN THE LINE. WHILE NEITHER JAPANESE NOR GERMANS REFERRED TO QUESTION OF KEYNOTE SPEAKERS DURING HEADS OF DEL MEETING, FRENCH PERMREP'S STATEMENT REPORTED ABOVE INDICATES THAT HE AT LEAST ANTICIPATES THE POSSIBILITY HIS MINISTER MIGHT MAKE SUBSTANTIAL STATEMENT.

6. OTHER OPTIONS ARE THAT SECRETARY WOULD BE ONLY KEYNOTE SPEAKER (THE FORMULA PREFERRED BY VAN LENNEP) OR THAT HIS STATEMENT WOULD BE FOLLOWED BY SIMILAR SPEECHES BY A DESIGNATED REPRESENTATIVE OF EC AND JAPANESE MINISTER. WE HAVE NO INDICATIONS THAT IDEA OF DESIGNATED EC SPEAKER HAS YET GONE BEYOND PRELIMINARY DISCUSSIONS AMONG EC PERMREPS HERE.

7. AT THIS STAGE THREE MAJOR QUESTION AREAS INVOLVING BOTH SUBSTANCE AND PROCEDURE REMAIN TO BE RESOLVED:

A. FORM AND CONTENTS OF MINISTERIAL STATEMENTS ON
RELATIONS WITH LDCE AND COMMODITIES. SHOULD THESE ISSUES
BE DEALT WITH IN COMMUNIQUE OR IN SEPARATE DECLARATIONS
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FOLLOWING FIRST DAY? SHOULD COMMODITIES BE SUBSUMED
AS PART OF GENERAL STATEMENT ON NORTH/SOUTH RELATIONS OR
AS SEPARATE ISSUE?

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B. WHAT SHOULD BE MANDATE FOR HLG ON COMMODITIES
PROPOSED BY UK AT XCSS AND TO WHAT EXTENT SHOULD

MINISTERS BE INVOLVED IN DETAILS OF SETTING UP THIS GROUP?

C. WHERE SHOULD WE GO ON VAN LENNEP'S PROPOSED GENERAL REVIEW OF OVERALL ECONOMIC RELATIONS WITH LDC'S?

8. MAY 13 COUNCIL DISCUSSION OF SECRETARIAT DOCUMENTATION FOR FIRST DAY'S DISCUSSION REVEALED CONSIDERABLE DIVERGENCE OF VIEWS ON QUESTIONS A AND C IN PARTICULAR. SECRETARIAT IS AWAITING CONCRETE PROPOSALS FROM UK BEFORE FINALIZING DOCUMENT FOR AGENDA ITEM 1 AND PRESENTING DRAFT COMMUNIQUE. /KK DELEGATION HAS INFORMED US THAT LONDON IS NOW WORKING ON DRAFT LANGUAGE ON COMMODITIES AND RELATIONS WITH LDC'S, HAVING FLOATED INITIAL DRAFT IN BRUSSELS AND DECIDED ON THEIR OWN TO REWORK IT. CONFIDENTIAL

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THEY CONSIDER IT ESSENTIAL THAT STATEMENT ON NORTH/SOUTH RELATIONS BE IN FORM OF DECLARATION, BUT ARE UNCERTAIN WHETHER LONDON WILL PLUMP FOR SEPARATE DECLARATION ON GENERAL DECLARATION ON RELATIONS WITH LDCS. UK DEL IS HOPEFUL OF RECEIVING CONCRETE DECISION FROM LONDON IN TIME TO PREPARE FOR NEXT HEADS OF DEL MEETING ON MAY 20, WHEN SEC GEN HOPES TO HAVE THOROUGH DISCUSSION OF ALL ASPECTS OF MINISTERIAL SCENARIO. TURNER

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